Efficiency and Equity Aspects of the Turkish Tax System: A Brief Overview

Ünal Zenginobuz Boğaziçi University

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Turkey: Overall Taxes

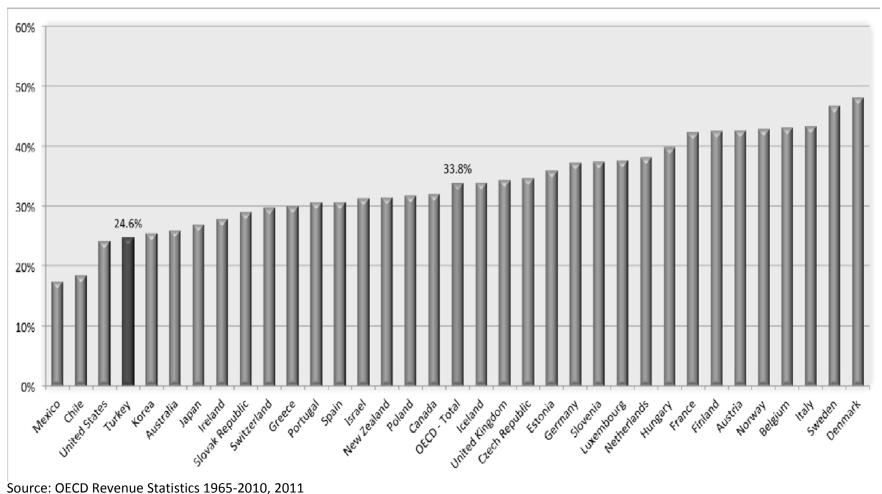
Total tax burden not very high:

Total taxes collected (as % of GDP): 24.6%

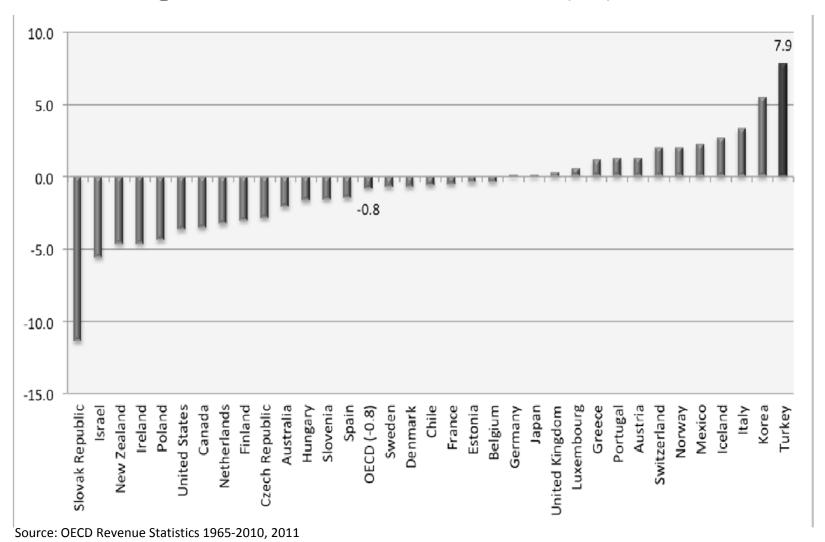
OECD Average: 33.8%

• But increased rapidly: 16.8% in 1995

Total Tax Revenue as Percentage of GDP (2009)



Changes in Tax to GDP Ratio (%): 1995-2009



Tax Structure in Turkey

- Too much reliance on consumption taxes: VAT & SCT (Special Consumption Taxes)
 - Now: around 60-65% of total tax revenue
 - In 1995: around 40%; in 2000: around 50%
 - OECD average: About 40%
- Consumption tax as % of GDP: similar to OECD countries (2009 figures):
 - Consumption taxes collected: 11.2% of GDP
 - OECD average: 10.7% of GDP
- However, cannot collect income tax at adequate levels:
 - Income taxes collected: 5.9% of GDP
 - OECD average: 11.4%
- Over 1995-2010:
 - share of income taxes and general consumption taxes (domestic VAT) decreased
 - share of SCT and Social Security Contributions increased

Tax Wedge on Wages

- Tax wedge: the difference between the gross and net wage
- Turkey: Decreasing slightly over the years, but considerably above OECD avarages
- Over 2000-2010: tax wedge at
 - average earnings of a single wage-earner family with two children:

Turkey: from <u>40.4%</u> to <u>36.3%</u> OECD: from <u>27.5%</u> to <u>25.4%</u>

– 167% of average earnings of a two wage-earner family with two children:

Turkey: from <u>39.9%</u> to <u>37.9%</u> OECD: from <u>32.0%</u> to <u>30.4%</u>

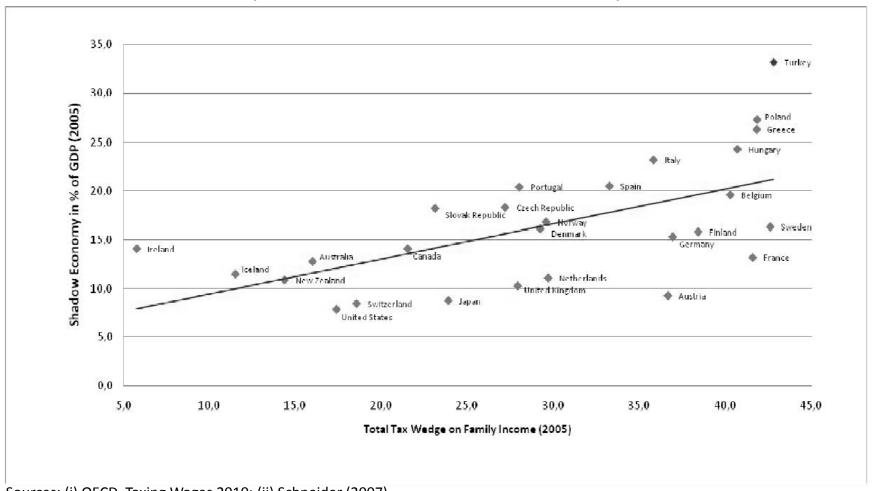
creates incentive to move to the shadow economy

Taxes and the Unregistered Economy

• Close relationship between high taxes and the size of the unregistered economy

Tax Wedge and the Unregistered Economy

(correlation coefficient = 0.6)



Sources: (i) OECD, Taxing Wages 2010; (ii) Schneider (2007)

Regressivity of Consumption Taxes

- Consumption taxes hit the poor harder
 - VAT worsens the income distribution
 - SCT protects middle income groups
 - burden on the poorest 20% 1.3 to 1.4 times higher than the average
 - burden on the poorest 5% more than twice that on the richest 5%
- Inability to collect income taxes: prevents potential correcting effect on income distribution
 - consumption taxes worsens the income distribution
 - the mildly progressive Turkish income tax system: would ameliorate the income distribution if implemented fully without evasion

Citizen Perceptions on Taxation in Turkey

- High consumption taxes raised awareness about the tax system and its problems
- The state cannot collect taxes because:
 - the tax system is unfair
 - the unregistered economy is large
 - taxes don't return to people as public services
 - the tax system is not transparent
- Low satisfaction with public services reduces compliance
- People want taxes that reflect ability to pay: no tax on minumum wage (83%)
- They prefer a midly progressive income tax (85%) over a flat rate income tax (15%)